## EXHIBIT A

STANDING COMMITTEE REPORT NO. 3068
Honolulu, Hawaii

APR 15 -, 1994

Honorable Norman Mizuguchi President of the Senate Seventeenth State Legislature Regular Session of 1994 State of Hawaii

Sir:

RE: S.C.R. No. 40

Your Committee on Science, Technology and Economic Development, to which was referred S.C.R. No. 40 entitled:

"SENATE RESOLUTION REQUESTING A STUDY ON THE FACILITATION OF RENEWABLE ENERGY RESOURCES UTILIZATION,"

begs leave to report as follows:

The purpose of this Concurrent Resolution is to request that the Public Utilities Commission (PUC) conduct a study on the facilitation of renewable energy resources utilization.

Specifically, this Concurrent Resolution urges the PUC to conduct a systematic examination of other states' regulatory policies and procedures which facilitate the development and use of renewable resources. The final report to the Legislature must contain a summary of the policies examined, identification of elements applicable to Hawaii, and recommendations for implementation of such elements.

Your Committee finds that the State has the willingness and the resources to become energy self-sufficient through the use of renewable sources of energy such as wind, biomass, and solar. Unlike so many other states, Hawaii has not adopted regulatory policies to facilitate and encourage the development of these resources. The study requested by this Concurrent Resolution, together with the legislation and regulatory programs that may result, would substantially forward the State of Hawaii's pronounced goals of energy self-sufficiency and promotion of renewable energy sources.

Testimony in support of this Concurrent Resolution was received from the Department of Business, Economic Development, and Tourism, the Department of Commerce and Consumer Affairs, the Public Utilities Commission, the Consumer Advocate, and the Pacific International Center for High Technology Research.

Your Committee has amended this Concurrent Resolution by incorporating the substance and intent of Senate Concurrent Resolution No. 41, entitled "Urging Hawaii's Electric Utilities to Explore and Utilize Wind Systems to Satisfy a Greater Proportion of Hawaii's Electrical Generation Requirements" and Senate Concurrent Resolution No. 42, entitled "Urging Hawaii's Electric Utilities to Explore and Adopt 'Green Pricing' and Other Administrative and Technological Options Which Would Facilitate the Use and Development of Renewable Energy Systems in Hawaii." These resolutions were similarly supported by the Department of Business, Economic Development and Tourism, the Public Utilities Commission, the Consumer Advocate, and the Pacific International Center for High Technology Research. However, your Committee has concluded that rather than placing the burden of examination and adoption of these renewable energy initiatives upon the electrical utilities, the PUC should be responsible for the study and recommendation regarding renewable energy initiatives. Accordingly, the Concurrent Resolution has been amended by expanding the scope of the study to include the review of:

- Regulatory or statutory incentives for utilities to develop, purchase, and use renewable energy sources;
- (2) Wind system development to satisfy a greater proportion of Hawaii's energy needs; and
- (3) Adoption by the electric utilities of "green pricing" and other administrative and technological options which facilitate the use of renewable energy systems.

Your Committee has also amended the Concurrent Resolution by extending the deadline for the study from 1995 to 1996, to accommodate the expanded scope of the study.

Your Committee on Science, Technology and Economic Development concurs with the intent and purpose of S.C.R. No. 40, as amended herein, and recommends its adoption in the form attached hereto as S.C.R. No. 40, S.D. 1.

Respectfully submitted,

Matt Matsunaga MATT MATSUNAGA, Chair
ANTHONY K, U. CHANG, Vice Chair
ROSALYN BANER, Member
CAROL FUKUNAGA Member
GERALD T. HAGINO, Member
ANDREW LEVIN, Member
PITTUARD M. MATSHIRA Member
RICHARD M. MATSUURA, Member
STAN KOKI, Member

## SENATE CONCURRENT RESOLUTION

REQUESTING A STUDY ON THE FACILITATION OF RENEWABLE ENERGY RESOURCES UTILIZATION.

WHEREAS, the State of Hawaii's potential renewable energy resource base in terms of wind, biomass, ocean, geothermal, and solar is one of the best in the nation; and

WHEREAS, the utilization of indigenous renewable resources to satisfy the State's energy needs conform to the identified interests of the State with regard to energy self-sufficiency, economic development, environmental quality, sustained agriculture, and the utilization of technology in a culturally and spiritually beneficial manner; and

WHEREAS, in the late 1970's and early 1980's, the State of Hawaii was among the nation's leaders in recognizing and advancing the values of renewable resources; and

WHEREAS, during this period, the State Plan set a goal of "energy self-sufficiency" through the promotion of the "use of renewable energy sources"; the statutes authorized the PUC to implement this commitment in the planning and pricing of electricity; the State spent more than \$70 million in renewable energy research and conservation development; the utilities committed substantial resources to wind and geothermal programs; and the more than 300 mw hours of electricity generated by the sugar industry placed Hawaii among the nation's leaders in renewable energy generation; and

WHEREAS, notwithstanding these efforts, objectives, expressed policies, and resource base, the State's dependence upon imported energy supplies increased during the eighties and the reliance on imported energy supplies will increase rather than decrease in the future since there are no significant plans for the utilization of renewable energy; and

WHEREAS, in the late 1980's and early 1990's, other states, such as California, Colorado, Maine, Minnesota, and Iowa, have developed an array of regulatory tools which resulted in the development of substantial amounts of energy from renewable resources; and

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WHEREAS, Hawaii has yet to join this second wave of renewable resource energy policy implementation and has not studied or implemented policies, laws, or regulations which are in place in other jurisdictions; and

WHEREAS, three areas of potential application to Hawaii include: (1) regulatory or statutory incentives for utilities to develop, purchase, and utilize renewable energy sources; (2) the use of wind systems to satisfy a greater proportion of Hawaii's energy needs; and (3) the adoption by electric utilities of "green pricing" and other administrative and technological options which facilitate or use renewable energy systems; and

WHEREAS, other jurisdictions' regulatory or statutory incentives for the development, purchase, and use of renewable energy sources include: the establishment of renewable energy procurement targets, mandatory renewable set-asides, higher rates of return for renewable investments by utilities, mandating pilot renewable energy projects by utilities, direct economic incentives such as tax incentives, standard contracts or guidelines governing renewable energy purchases by utilities, long term contracts with fixed or predictable payment streams, special rates, and the explicit recognition of external values (externalities); and

WHEREAS, the 1993 Energy and Environmental summit substantially supported the concept of a production incentive (consisting of monetary incentives and support) to encourage renewable energy development and specific proposals to that effect were developed; and

WHEREAS, Hawaiian Electric Industries was among the pioneers in the commercial application of windpower as the 1985 Hawaiian Electric Renewable Systems program in Kahuku involved the single largest wind turbine in the nation, however, in 1992 the program was shut down because of major production shortfalls and reliability problems and millions of dollars were probably lost; and

WHEREAS, recent national experience has shown that the failure at Kahuku, while a real reflection of the state of the art at the time, is not an accurate indicator of the potential

of the resource as recent advances in the technology have cut costs as much as 75 percent and increased reliability by as much as 35 percent; and

WHEREAS, this is reflected by a virtual boom in wind installations and commitments, for example, in the last twelve months, a Washington state utility issued an RFP for 50 mw of wind generated electricity; a Minnesota utility issued an RFP for 50 mw pursuant to a legislative mandate to develop 100 mw as pilot projects; a Texas utility has awarded a 65 mw windpower contract; recent California solicitations resulted in wind project bids exceeding 1,500 mw; a New York Utilities commission docket settlement is likely to result in the mandatory development of 36 mw of wind projects; Wisconsin recently dedicated a 10 mw utility pilot project; Iowa dedicated a 65 mw facility; and Maine awarded a contract for a 20 mw facility; and

WHEREAS, international plans are even more dramatic, for example Quebec has issued a 100 mw RFP; Finland's policy is to increase wind utilization from its current 3.2 mw to 100 mw in the next ten years; and the European community plans to more than quadruple its wind utilization by the year 2000 to approximately 4,000 mw; and

WHEREAS, these developments have not occurred in a regulatory vacuum but rather because governments have provided mandates and incentives for wind development; and

WHEREAS, in other jurisdictions, electrical utility companies have actively participated in the development and utilization of renewable resources through a number of end user/marketing programs which give the consumer the option of facilitating or using renewable energy systems with the support and assistance of the utility; and

## WHEREAS, such options include:

(1) Variations of the "green pricing" concept whereby consumers are given the option of paying a marginally higher rate in exchange for the utility's commitment to utilize the difference to acquire new renewable resources

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(e.g. Gainsesville (Fla.) Regional Utilities, Southern California Edison);

- (2) "Off-grid photovoltaics" options whereby certain remote users would be given the option of receiving power from a photovoltaic electrical generating system rather than from an extension of the power grid (Idaho Power Co.);
- (3) "Rooftop/substation photovoltaic applications" whereby combination photovoltaic/storage systems are installed at local substations in order to ensure constant or consistent power to the participating users; and
- (4) Utility supplied "rooftop photovoltaic or solar water" programs whereby photovoltaic or solar water heating systems are purchased by users from the utilities and are paid for through the savings in utility bills;

and :

WHEREAS, in addition to end-user based applications and options, there have been developed a number of "niche" applications of renewable on the utility system; and

WHEREAS, such applications include photovoltaic transmission line augmentation, sectionalizing switches, and renewable based small power storage systems; and

WHEREAS, other States, including Colorado and California, have reviewed and adopted appropriate policies related to renewable resources after the opening of informational dockets by utilities commissions; and

WHEREAS, the Legislature finds that it would be consistent with policies and interests of the State of Hawaii for the Hawaii Public Utilities Commission to conduct a systematic public examination of other states' regulatory policies and procedures which facilitate the development and use of renewable resources; and

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WHEREAS, it is the expectation of the Legislature that subsequent to such an examination the Public Utilities 3 Commission will adopt and implement those policies and procedures which are appropriate to the State of Hawaii's expressed policies and goals; now, therefore,

BE IT RESOLVED by the Senate of the Seventeenth 8 Legislature of the State of Hawaii, Regular Session of 1994, the House of Representatives concurring, that the Public Utilities Commission is requested to, within sixty days of the adoption of this Concurrent Resolution, initiate and establish an informational docket on the facilitation of renewable energy resource utilization; and

BE IT FURTHER RESOLVED that the informational docket shall include, but not be limited to, a comprehensive review of:

- (1)Regulatory or statutory incentives for utilities to develop, purchase, and utilize renewable energy sources, with particular attention to be paid to the production credit proposal developed by the 1993 Energy and Environmental Summit
- (2) The use of wind systems to satisfy a greater proportion of Hawaii's energy needs; and
- (3) The adoption by electric utilities of "green pricing" and other administrative and technological options which facilitate or use renewable energy systems;

and

BE IT FURTHER RESOLVED that the Chair of the Hawaii State Public Utilities Commission shall report the results of the status of the informational docket to the legislature sixty days before the convening of the Regular Session of the 1995 Legislature and conclude the study and report on final results sixty days prior to the convening of the Regular Session of the 1996 Legislature; and

BE IT FURTHER RESOLVED that the reports shall include (1) a summary of the activities, policies, regulations, and

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programs examined, (2) identification of those elements which may be applicable to Hawaii and which will or may be adopted or further examined by the Commission, and (3) recommendations for statutory or policy changes which could be implemented by the Legislature; and

BE IT FURTHER RESOLVED that certified copies of this Concurrent Resolution be transmitted to the Chair of the Hawaii State Public Utilities Commission and the Presidents of each of Hawaii's electric utilities.

> I hereby certify that the foregoing is a true and correct copy of Senate Concurrent Resolution No.40\_SD1. \_\_\_. which was duly adopted by the Senate of the State of

Hawaii on 4-29-94

with the concurrence of the House of Representatives.

Dated: May 18, 1996